

Message Text

SECRET

PAGE 01 STATE 259585

73

ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAFTED BY EUR/SE - WLEAGLETON/AD

APPROVED BY THE SECRETARY

EUR - MR. HARTMAN

S/S-0: MTANNER

----- 099973

O P 020238Z NOV 75

FM SECSTATE WASHDC

TO AMEMBASSY ANKARA IMMEDIATE

INFO AMEMBASSY ATHENS PRIORITY

AMEMBASSY NICOSIA PRIORITY

S E C R E T STATE 259585

EXDIS

E.O. 11652: GDS TAGS: PFOR, TU, GR, CY

SUBJECT: ORAL MESSAGE FROM THE SECRETARY TO FOREIGN MINISTER

1. PLEASE DELIVER THE FOLLOWING ORAL MESSAGE FROM THE SECRETARY TO FOREIGN MINISTER CAGLAYANGIL.

2. BEGIN MESSAGE. THANK YOU FOR YOUR MESSAGE REGARDING CYPRUS CONVEYED TO ME BY AMBASSADOR ESENBEL OCTOBER 27 AND FURTHER CLARIFIED ON OCTOBER 29. I WILL COMMENT ON PARTS OF THAT MESSAGE IN CONNECTION WITH INFORMING YOU OF THE INITIAL GREEK REACTION TO THE TURKISH POSITION AS YOU OUTLINED IT TO AMBASSADOR MACOMBER ON OCTOBER 20.

3. AS YOU REQUESTED, THE MESSAGE YOU GAVE TO AMBASSADOR MACOMBER WAS CONVEYED IN ITS ENTIRETY TO FOREIGN MINISTER BITSIOS, WHO IN TURN DISCUSSED IT WITH PRIME MINISTER CARAMANLIS AND HAD IT BROUGHT TO THE ATTENTION OF ARCHBISHOP MAKARIOS. WE UNDERSTAND FROM DISCUSSIONS IN ATHENS THAT THE GREEKS WILL SUPPORT WITH MAKARIOS THE RESUMPTION OF INTERCOMMUNAL TALKS IF A SATISFACTORY BASIS CAN BE FOUND. BITSIOS

SECRET

SECRET

PAGE 02 STATE 259585

SUGGESTED HOWEVER THAT IT WOULD BE HELPFUL IF WE WOULD DIS-

CUSS THE TURKISH POSITION IN THIS REGARD DIRECTLY WITH MAKARIOS.

4. OUR AMBASSADOR IN NICOSIA MET WITH MAKARIOS ON

OCTOBER 28 AND GAVE HIM A MESSAGE FROM ME. MAKARIOS' REPLY INDICATED THAT THE GREEK CYPRIOTS COULD ACCEPT A LARGE PART OF YOUR SUGGESTED FRAMEWORK FOR THE TALKS. THIS INCLUDED A BIZONAL SYSTEM AND A WEAK CENTRAL GOVERNMENT. ON THE QUESTION OF PARTICIPATION, HOWEVER, THERE APPEARS TO BE A NEED FOR MORE DETAILED DISCUSSIONS OF WHAT IS MEANT BY "AN EQUAL BASIS" OR "WITH EQUAL RIGHTS," SINCE THESE TERMS MEAN DIFFERENT THINGS TO DIFFERENT PEOPLE.

5. WHAT APPEARS TO BE MOST IMPORTANT FOR THE GREEK SIDE AS A BASIS FOR RESUMING INTERCOMMUNAL TALKS IS GREATER SPECIFICITY REGARDING THE TERRITORIAL ADJUSTMENTS THAT THE TURKISH SIDE WOULD BE PREPARED TO NEGOTIATE. IT APPEARS UNLIKELY THAT THE GREEK CYPRIOT SIDE WOULD AGREE TO RETURN TO THE TALKS WITHOUT A CLEARER IDEA OF THE TURKISH POSITION ON TERRITORY.

6. SINCE WE CONTINUE TO BELIEVE THAT AN EARLY RESUMPTION OF THE INTERCOMMUNAL TALKS IS IN THE INTEREST OF ALL PARTIES, I AM PREPARED TO MAKE A FURTHER EFFORT WITH ALL THE PARTIES TO OBTAIN AGREEMENT ON A BASIS FOR A RENEWAL OF THE TALKS. I BELIEVE SUCH A BASIS CAN BE FOUND WITHIN THE BASIC POINTS OF THE TURKISH POSITION. THESE ARE CONTAINED IN NUMBERED PARAGRAPH TWO OF YOUR ORAL MESSAGE TO ME, WITH SOME ELEMENTS FROM NUMBERED PARAGRAPH THREE. I SUGGEST, HOWEVER, THAT THE COMPLICATED CONSTITUTIONAL ISSUES RELATED TO THE FORM OF PARTICIPATION OF THE TWO COMMUNITIES IN THE CENTRAL GOVERNMENT BE LEFT FOR THE INTERCOMMUNAL TALKS THEMSELVES.

7. DRAWING ON YOUR ORAL MESSAGE, A FRAMEWORK FOR THE INTERCOMMUNAL TALKS MIGHT BE COMPOSED AS FOLLOWS:

--1. A SETTLEMENT MUST PRESERVE THE SOVEREIGNTY, INDEPENDENCE AND TERRITORIAL INTEGRITY OF THE REPUBLIC OF CYPRUS
SECRET

SECRET

PAGE 03 STATE 259585

UNDER A BIZONAL FEDERAL SYSTEM.

--2. THE GREEK CYPRIOT AND TURKISH CYPRIOT REGIONS, UNDER A CENTRAL GOVERNMENT WITH LIMITED POWERS, SHALL ENJOY A LARGE MEASURE OF LOCAL AUTONOMY.

--3. CONSTITUTIONAL DETAILS, INCLUDING THE SHARING OF PARTICIPATION IN THE FEDERAL GOVERNMENT, WILL BE THE SUBJECT

OF NEGOTIATIONS.

4. THERE WILL BE REARRANGEMENTS OF THE PRESENT DIVIDING

LINE WHICH WILL TAKE ACCOUNT OF THE ECONOMIC AND SECURITY
REQUIREMENTS OF BOTH COMMUNITIES.

7. IN ADDITION TO THE ABOVE FRAMEWORK, I BELIEVE IT WILL
BE NECESSARY, IN ORDER TO OBTAIN THE AGREEMENT OF THE GREEK
SIDE, TO INDICATE SOMETHING MORE SPECIFIC REGARDING BORDER
REARRANGEMENTS. THE GREEK SIDE WOULD LIKE TO HAVE THE
TURKISH POSITION DEFINED IN TERMS OF PERCENTAGES OR LINES
ON A MAP. I UNDERSTAND THAT YOU WOULD PREFER TO DEVELOP
YOUR SPECIFIC POSITION ON THIS SUBJECT DURING RATHER THAN
PRIOR TO THE INTERCOMMUNAL TALKS. HOWEVER, I SUGGEST THAT
YOU ALLOW US TO CONVEY TO THE GREEK SIDE AN ORAL UNDER-
STANDING ALONG THE FOLLOWING LINES: "THAT THE TURKISH
SIDE WOULD BE PREPARED TO NEGOTIATE BORDER REARRANGEMENTS
IN THE AREAS, REPEAT AREAS, OF MORPHOU, FAMAGUSTA, AND
SOUTH OF THE NICOSIA-FAMAGUSTA ROAD."

8. I AM NOT CERTAIN THAT SUCH A GENERAL DEFINITION WOULD
SATISFY THE GREEK SIDE, BUT I WOULD BE PREPARED TO PRESS
VERY STRONGLY WITH THEM THAT THE INTERCOMMUNAL TALKS
SHOULD BE RESUMED ON THE ABOVE BASIS.

9. I WILL LOOK FORWARD TO HAVING YOUR REPLY. UNTIL THEN,
WE WILL NOT DISCUSS THIS SUGGESTED NEGOTIATING FRAMEWORK
WITH THE GREEK GOVERNMENT. END MESSAGE.

10. COMMENT. WE AGREE WITH AMBASSADOR CRAWFORD (NICOSIA
3099) THAT MAKARIOS WILL IN ANY CASE PROBABLY NOT AGREE TO
RESUME TALKS BEFORE THE CYPRUS DEBATE IN THE UN NOVEMBER
11-15. HOWEVER, WE WILL WANT TO CONTINUE TO URGE ALL SIDES
SECRET

SECRET

PAGE 04 STATE 259585

TOWARD THE EARLIEST POSSIBLE TALKS IN THE HOPE THAT SOME
PROGRESS CAN BE REGISTERED BEFORE CONGRESS AGAIN ADDRESSES
THE CYPRUS AND TURKISH ISSUES.

KISSINGER

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DIPLOMATIC COMMUNICATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 02 NOV 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE259585
Document Source: CORE
Document Unique ID: 00
Drafter: WLEAGLETON/AD
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750380-0546
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751184/aaaacxds.tel
Line Count: 159
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 08 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <08 MAY 2003 by ElyME>; APPROVED <29 SEP 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: RAL MESSAGE FROM THE SECRETARY TO FOREIGN MINISTER
TAGS: PFOR, TU, GR, CY, (KISSINGER, HENRY A), (CAGLAYANGIL, IHSAN)
To: ANKARA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006